

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

C O N F I D E N T I A L STATE 225094

EXDIS

FOLLOWING REPEAT CAIRO 8032 ACTION SECSTATE INFO LONDON
BRUSSELS THE HAGUE ROME BONN VIENNA COPENHAGEN
PARIS LUXEMBOURG USUN NEW YORK 10 OCTOBER.

QUOTE

C O N F I D E N T I A L CAIRO 8032

EXDIS

SECTO 24

EO 11652: GDS

TAGS: PFOR, UN, XF

SUBJECT: INVITATION TO PLO TO PARTICIPATE IN UNGA PLENARY
DEBATE ON PALESTINIAN ITEM

REF: STATE 223388

1. GUIDANCE ON PLO INVITATION TRANSMITTED IN PARA 5 REFTEL DOES
NOT ACCURATELY PORTRAY OUR VIEW. SECRETARY HAS AMENDED THAT
GUIDANCE IN PARAGRAPH 5 AS FOLLOWS. IT SHOULD BE ADHERED TO
STRICTLY:

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2. BEGIN TEXT: US VIEWS:

A. WE HAVE ALWAYS SAID THAT THE LEGITIMATE INTERESTS OF PALESTINIAN PEOPLE MUST BE TAKEN INTO ACCOUNT IN THE NEGOTIATING PROCESS OF A MIDDLE EASTERN SETTLEMENT. THIS CONTINUES TO BE OUR VIEW.

B. HOWEVER, US IS VERY CONCERNED ABOUT THE POTENTIAL DISRUPTIVE IMPACT WHICH THE PALESTINIAN DEBATE, AND PARTICULARLY THE INVITATION OF THE PLO AS "THE" REPRESENTATIVE OF THE PALESTINIAN PEOPLE IN THAT DEBATE, COULD HAVE ON THE MIDDLE EASTERN NEGOTIATIONS.

C. SECRETARY KISSINGER IS EXPLORING THESE IMPLICATIONS DURING HIS CURRENT TRIP TO THE MIDDLE EAST, AND THEREFORE WE ARE ANXIOUS TO AVOID ANY JUDGMENTS WHICH BY THEMSELVES MIGHT HAVE NEGATIVE IMPACT ON THOSE NEGOTIATIONS. A VOTE ALONG THESE LINES WILL COMPLICATE ISRAEL'S WILLINGNESS TO PARTICIPATE IN THE SECOND STAGE OF NEGOTIATIONS.

D. WE OPPOSE IN PARTICULAR (1) THE REFERENCE IN THE RESOLUTION TO THE PLO AS "THE" REPRESENTATIVE OF THE PALESTINIAN PEOPLE, CHARACTERIZATION WHICH COULD CAUSE DIFFICULTY IN LATER NEGOTIATIONS FOR SOME OF THE PARTIES, PARTICULARLY JORDAN AND ISRAEL AND (2) THE INVITATION TO THE PLO TO PARTICIPATE IN PLENARY DEBATES, WHICH WOULD ESTABLISH, FOR THE FIRST TIME, THE UNDESIRABLE PRECEDENT OF ALLOWING REPRESENTATIVES OF NON-GOVERNMENTAL GROUPS TO SPEAK IN UNGA'S HIGHEST FORUM.

E. BECAUSE OF THE POTENTIAL DAMAGE THE ADOPTION OF ANY UNWISE RESOLUTION COULD HAVE ON THE NEGOTIATION PROSPECTS, IF THE VOTE ON THE INVITATION RESOLUTION WERE TO COME VERY SOON, WE WOULD HAVE TO VOTE AGAINST IT.

3.

ABOVE IS FOR EUROPEAN POSTS' GUIDANCE ONLY AT THIS TIME. WE WILL INFORM POSTS TOMORROW WHETHER THEY ARE TO TAKE INITIATIVE IN RAISING MATTER WITH HOST GOVERNMENTS.

KISSINGER
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UNQUOTE INGERSOLL

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